

# OVERCOMING NIMBY 2.0

2018 Workshop

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# What is Housing Virginia?

*Housing Virginia is a broad based, statewide nonprofit partnership of public and private organizations and committed individuals. We believe that all Virginians should have access to high quality, affordable housing in suitable locations.*

Housing Virginia exists to address the large scale housing issues that we face by:

*Informing* discussions with data and information,

*Connecting* the dots between housing and other critical issues, and

*Unlocking* opportunities with communications and trainings.

# TODAY'S GOALS:

1. Understand NIMBY-ism
2. Re-frame your messages
3. Get to YES in my backyard

*(Or at least, “I wouldn’t mind it in my backyard”)*

*“This is out of step with the residential nature of the neighborhood”*

*“I believe in protecting the single family neighborhood and this is a terrible imposition to place on the residents of this community”*

*“This calm, quiet happy place will become one of chaos, noise and crime potential”*

*“Criminals would be drawn to the area, potentially killing us and our children”*

# Chesterfield Planning Commission votes against B&B plan

Richmond Times-Dispatch (July 21, 2015)



Link: [bit.ly/2BHS2YA](https://bit.ly/2BHS2YA)

# PART 1

The Causes and Key Issues Driving the NIMBY Response

## UNDERSTANDING NIMBY-ISM



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# NIMBY = Not In My BackYard

- “Public Housing”
- “Low-Income Housing”
- “Homeless Shelter”
- “Section 8”
- “Supportive Housing”
- “Affordable Housing”
- “Rental Housing”
- “High Density”
- “Fair Housing”
- *ANY HOUSING*



# Typical NIMBY Fears



Increased Crime



Increased Traffic



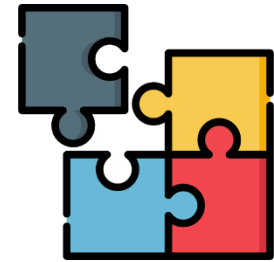
Declining  
Property Values



Environmental  
Impact



Overcrowded  
Schools



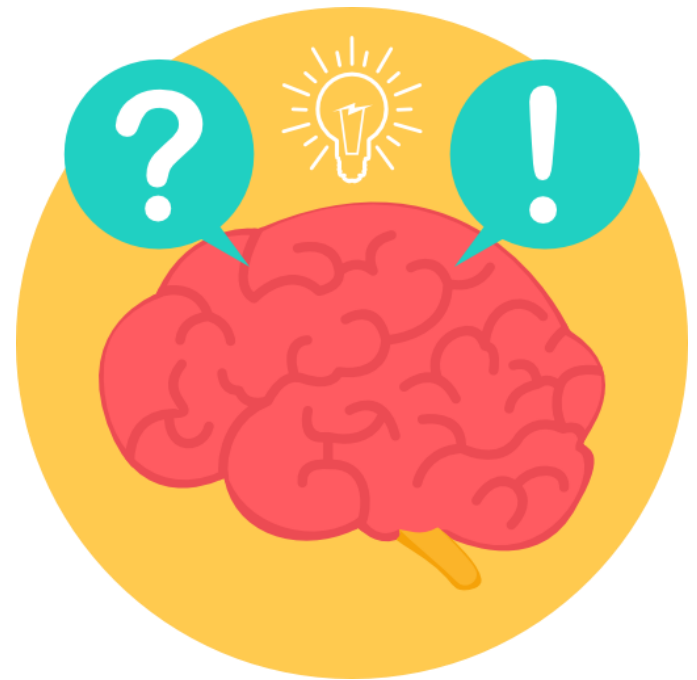
Not “In Character”  
with Community



# What brings out a NIMBY response in a community?

At its core, NIMBYism is a **fear response**, both to the **unknown** and to the **misunderstood**.

In order to address these fears and misunderstandings, you will need to **understand why** a NIMBYist thinks this way.



# What brings out a NIMBY response in a community?

In some cases, the fears are more transparent...

1. “[X] will bring **crime** to my neighborhood!”
2. “I don’t want to live near **those people**.”
3. “I bought my house/pay rent at full price – why should they get **special treatment**?”

# What brings out a NIMBY response in a community?

...while in others, it's a little more obscured by another issue.

1. “My **property values** will go down!”
2. “What about the **traffic**?”
3. “[X] will **overcrowd** the local school!”
4. “[X] will cause **environmental problems**!”
5. “[X] will put a **strain** on our public services!”
6. “[X] **just doesn't fit in** with our community.”

# Who do NIMBYs not want in their backyard?

## **NEW**

## **NEIGHBORS**

*Motivated by...*

- Classism
- Racism
- Privacy

## **OUTSIDE**

## **DEVELOPERS**

*Motivated by...*

- Fear of density
- Anti-growth
- Property values

## **BOTH**

# How is NIMBYism manifested?

## COMMUNITY ACTIVISM

- Voicing opposition at meetings
- Letters of opposition
- Rallying neighbors
- Direct action
- Social media



## INSTITUTIONALIZED NIMBYISM

- NIMTOO: *Not In My Term of Office*
- Uncooperative local staff
- Hostile elected/appointed officials



How did NIMBYism  
get its start?



# Rise of nuisance laws and zoning ordinances (early 1900s)

A black and white sign with the text "COMMIT NO NUISANCE" is mounted on a brick wall. The sign is rectangular with a white border and contains the words "COMMIT", "NO", and "NUISANCE" in large, white, sans-serif capital letters. The sign is slightly weathered and has some white residue on the brick wall around it.

COMMIT  
NO  
NUISANCE



# Community organizing amidst growing public infrastructure (1960s)





# Expansion of homeownership and individual property rights (1980s)





# NIMBYism today





# NIMBYism today





# NIMBYism is bipartisan!

- Homeowners consistently oppose new development—regardless of political views.
- **“HOMEVOTER HYPOTHESIS”** (William Fischel, 2005)
  - Primary political motivation = preservation of home value
- *Conservatives* who support free markets and property rights oppose development on land they do not own.
- *Liberals* who support redistributive policies oppose new development in their neighborhood.

*“The Bipartisan Cry of ‘Not in My Back Yard’”*

The New York Times (August 21, 2018) [nyti.ms/2nTGJmn](https://www.nytimes.com/2018/08/21/us/politics/nimbyism.html)

# EXAMPLE: Westwood Tract (Northside, Richmond)

## BACKGROUND

- Union Presbyterian Seminary partners with developer to build ~300 apartments on green space it owns (by-right)
- Some units reserved for Seminary students at reduced rents
- HUD financing; no affordability requirements



# EXAMPLE: Westwood Tract (Northside, Richmond)

Last Chance to Protect the Westwood Tract  
Public group

About  
Discussion  
Members  
Events  
Videos  
Photos  
Files



+ Join group    ... More    Join this group to post and comment.

Search this group

Let's remind @MayorLevarStoney that we're still waiting and watching. Yard signs in the works. Details soon on how to get yours. Meanwhile please share far and wide!



33

10 Comments 15 Shares

Collective noun for a group of developers? "A 'murder' of developers, I say.



As I walked the perimeter taking these videos and photos, I wanted to vomit. It was a guttural, visceral reaction as if to senseless violence. I was reminded of my experiences after Hurricane Isabel. ... Walking through the neighborhood, awed at how big our old trees are when they are fallen. That was sad, very sad, but did not make me feel sick.

Like · 1y





# EXAMPLE: Westwood Tract (Northside, Richmond)

## DEVELOPER EFFORTS

- Website/blog with history, needs assessment, FAQ addressing common concerns
- Plans, drawings, renderings posted online as PDFs
- Personal responses to online comments and questions
- Community meetings

[westwoodtract.wordpress.com](http://westwoodtract.wordpress.com)





# EXAMPLE: Westwood Tract (Northside, Richmond)

## CURRENT STATUS

- Zoning appeal and opposition subsequent lawsuit dismissed
- Permits secured
- Site work and construction underway
- First units online late 2018





# Examples of NIMBYism in Your Community

1. What was the proposal?
2. What made it “controversial”?
3. What did proponents do wrong or right?
4. What was the eventual result?
5. What lessons can be learned?

# How can we be proactive about NIMBYism?

**Predicting** and **responding** to NIMBYism is a complex process, but not an impossible one.

1. **Understand** thinking behind NIMBY response
2. **Engage** with the community from the onset
3. Develop and maintain a **consistent engagement strategy**
4. **Maintain transparency** through the entire process



# ACTIVITY 1 (10 min)

## RESPONDING TO NIMBY FEARS

1. Complete **WORKSHEET 1** in workbook
  1. Review common NIMBY fears in first column
  2. Draft your responses in second column
  3. *Use your gut reaction*
2. Share results and discuss

## PART 2

Hitting Reset on Your Communications Strategy

# RE-FRAMING YOUR MESSAGE



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## What is a FRAME?

Frames are *sets of choices* about how information is presented. Effective framing requires:

- Knowing what to lead with
- Selecting words that “fit your frame”
- Choosing what to leave unsaid

# Understanding is FRAME DEPENDENT

Given the importance of free speech, would you favor allowing a hate group to hold a political rally?

➔ **85% in favor**

Given the risk of violence, would you favor allowing a hate group to hold a political rally?

➔ **40% in favor**

*Sniderman & Theriault, 2004*

## What is a BACKFIRE?

A message *backfires* when it reinforces the audience's existing biases, rather than changing them ...even when contradictory evidence is provided.

*Tiffany Manuel, Ph.D, Enterprise Community Partners, Inc.*

# THE BACKFIRE EFFECT

- The effect has been studied and confirmed by cognitive and behavioral scientists for more than 30 years
- *“When misinformed people were exposed to corrected facts in news stories, they rarely changed their minds. In fact, they often became even more strongly set in their beliefs.”* (Keohane, 2010)
- This effect is present in many issues, including housing



## The Role of DATA

**Data** and facts alone rarely change minds.

**Data** is most effective when it bolsters strong explanations and value statements.

# The Role of DATA

*“With piles of data but no alternative frame to hang them on, housing advocates may be seeing renewed interest from local legislators but are facing an increasingly unsympathetic public.”*

*“You Don’t Have to Live Here”, Enterprise and FrameWorks Institute, October, 2016*

# Your Audience Determines FRAME and MESSAGE

## Your Supporters and Funders

- “We are Doing the Right Thing”

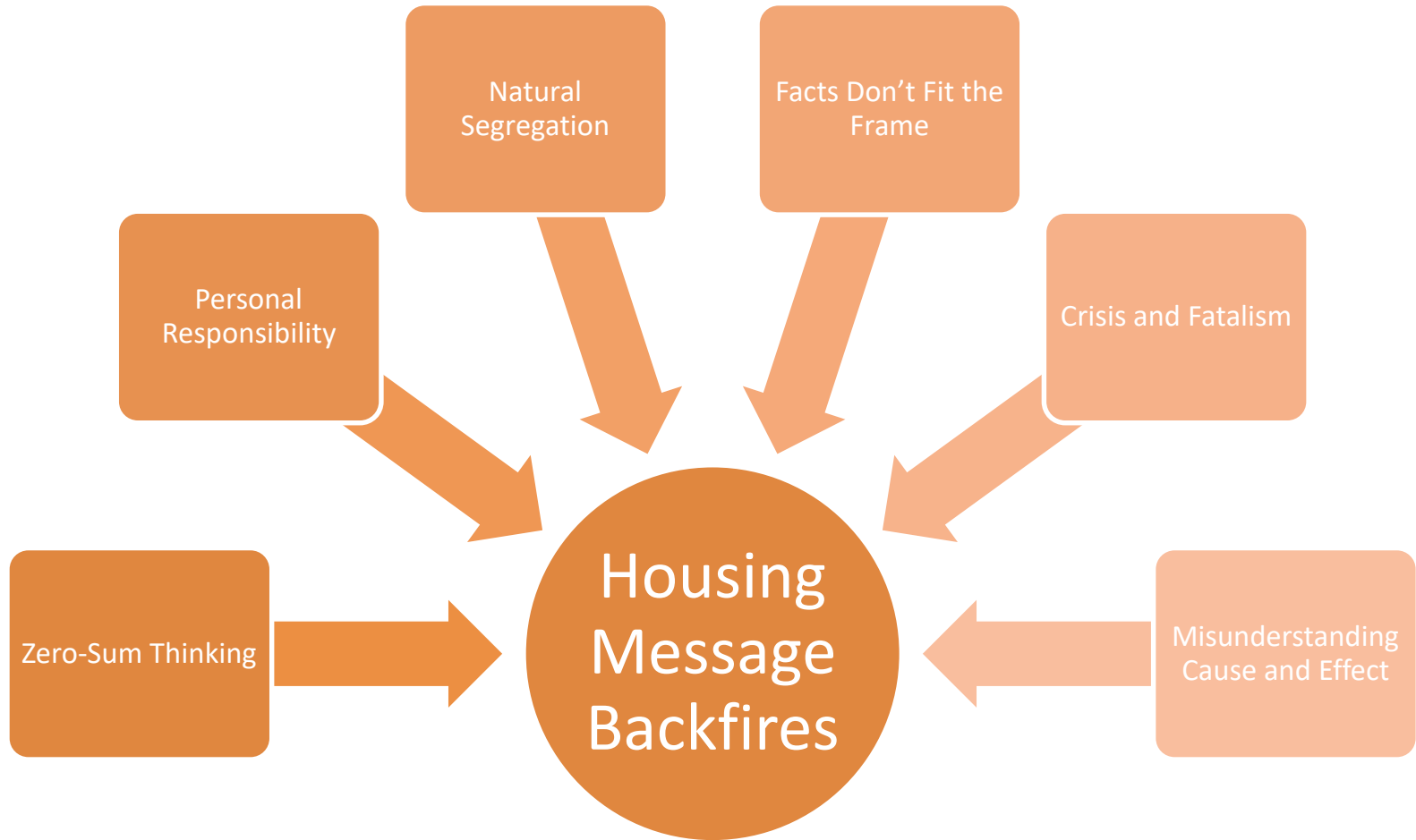
## Elected Officials and Policy Makers

- “Good Data makes Good Policy”

## Neighbors, Citizens, Voters, the Public at Large

- “Choose the Frame to Avoid Backfires”

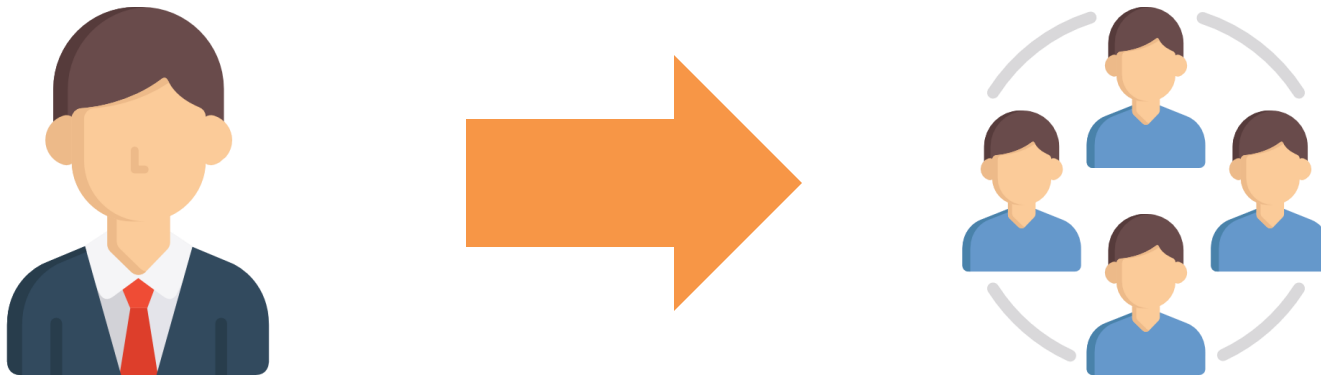
# Why Your Messages Probably Aren't Working



Source: "You Don't Have to Live Here: Why Housing Messages are Backfiring and 10 Things We Can Do About it," Enterprise Community Partners (2016)

# Common Backfires in Community Engagement

**ZERO-SUM THINKING:** “This issue has nothing to do with me. It’s not my responsibility to solve other people’s problems.”



**SOLUTION:** Tell a “*story of us*” – how affordable housing benefits the whole community – instead of a “story of them.”

# Common Backfires in Community Engagement

**TRADITIONAL MESSAGE :** John and Mary need our help. They are trying to overcome addiction and homelessness. They need an affordable home and counseling support.

**NEW FRAME:** Tell a “*story of us*”. Our community makes sure that all of our neighbors have the chance to succeed. When someone is struggling, we all come together to help. That’s what makes our community great.

# Common Backfires in Community Engagement

**PERSONAL RESPONSIBILITY:** “Buy/rent the house you can afford or move. Stop making poor decisions and asking me to pay for them.”



**SOLUTION:** Make it clear that *where you live affects you* – community-level factors shape health, economic mobility, and opportunity.

# Common Backfires in Community Engagement

**NEW FRAME:** Everyone should have an equal opportunity to succeed. But we all start in different places. If you are born into a poor family in a neighborhood with little opportunity, you may need a boost that a more fortunate person doesn't need. The life expectancy, income potential, education (etc – fill in the stat) is very different for babies born in these two neighborhoods just two miles apart.



# Common Backfires in Community Engagement

**NATURAL SEGREGATION:** “Who wants to live next to [X] people? I worked hard to move where I am now.”



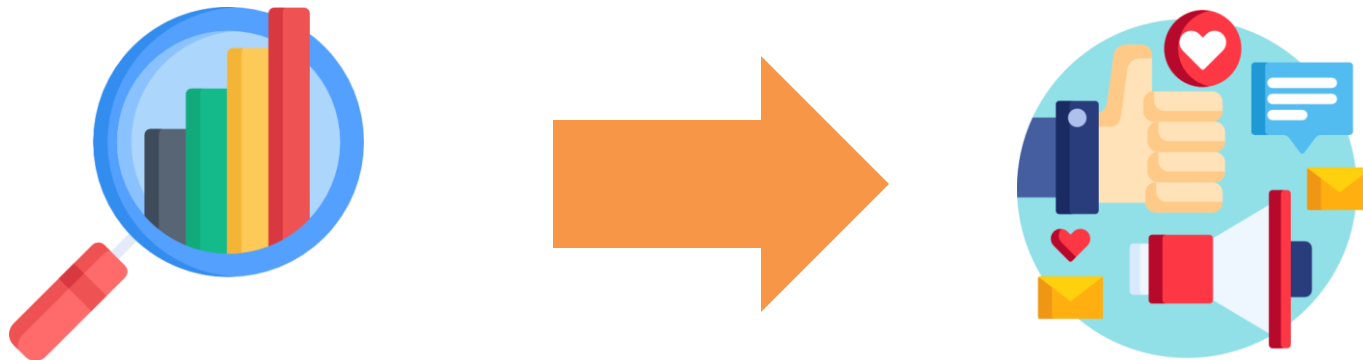
**SOLUTION:** Use *robust examples* – and even “field trips” – that show successful, quality affordable developments.

# Common Backfires in Community Engagement

**NEW FRAME:** Use well crafted descriptions, pictures, field trips, bus tours, videos to give people a new frame on what “affordable housing” really is. Most people do not have direct experience with high quality affordable housing so they form their opinions on the traditional memes of run down, dangerous “public housing.”

# Common Backfires in Community Engagement

**FACTS DON'T FIT THE FRAME:** “Most people I know are doing fine. That data doesn't sound right to me.”



**SOLUTION:** Don't let data be the message on its own — data should *enhance* a larger message frame.

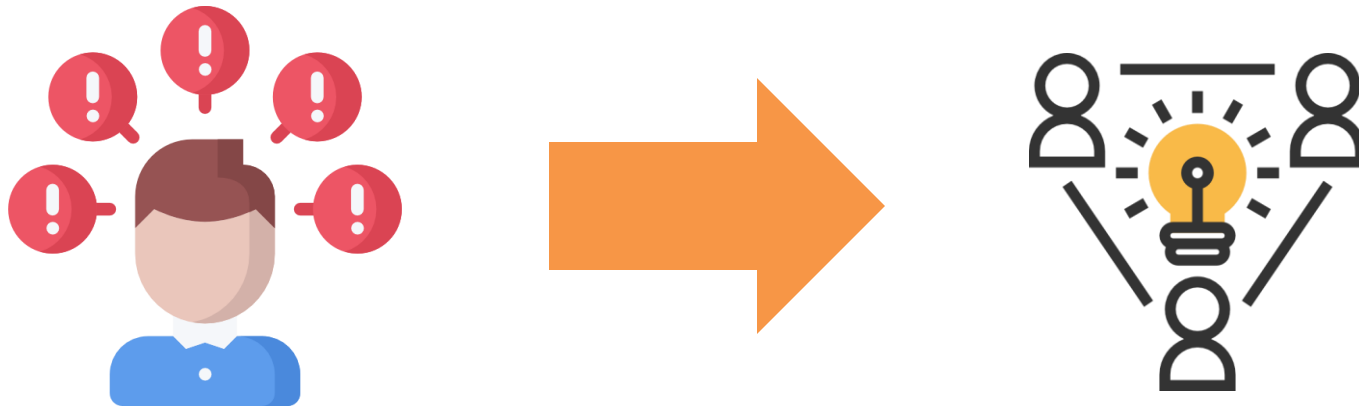
# Common Backfires in Community Engagement

**NEW FRAME:** Start with an example that most people will connect with and that is “non-threatening.”

Many young people in our community who have graduated college and are working have needed to come back to live with mom and dad because we just don't have housing they can afford. In fact, the average rent in our community is X and you need to earn Y to live here. No wonder we have a problem.

# Common Backfires in Community Engagement

**CRISIS AND FATALISM:** “How do you expect me to change the housing market and solve poverty? We can never fix this.”



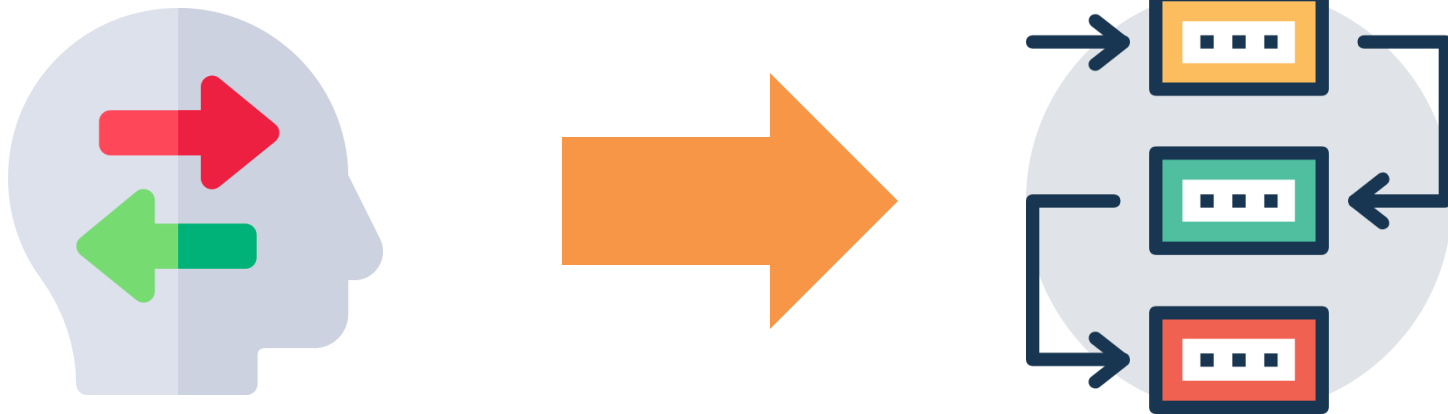
**SOLUTION:** Highlight successful examples of *partnerships* — especially with government — that demonstrate how we can work together to advance positive change.

# Common Backfires in Community Engagement

**NEW FRAME:** Use the **80/20 RULE**. Spend 20% of your presentation talking about the problem and spend 80% talking about solutions that work. Most people turn off when the problems go on and on but they tune in when they understand how to problem SOLVE.

# Common Backfires in Community Engagement

**MISUNDERSTANDING CAUSE AND EFFECT:** “Why do we need more affordable housing? It just breeds crime and dependency.”



**SOLUTION:** Help the public understand basic issues by explaining *why* this is happening and *how* the problem can be solved with concrete actions.

# Common Backfires in Community Engagement

**NEW FRAME:** Explain how housing is connected to other important issues. For example, the health of seniors is often directly connected to their living conditions...if their home isn't accessible, it may result in risk of injury. If their home isn't near health or other services, they may not receive the treatment they need. If their monthly house payment is too high, they may need to cut health care or healthy food expenses.



# DISCUSSION (15 min)

## ANALYZE YOUR MESSAGES

1. Break into groups
2. Share your existing communication material
3. Discuss...
  1. How well do your current messaging strategies align with “reframing” recommendations and best practices?
  2. What, if anything, are you doing correctly?
  3. What, if anything, should you change?
  4. Can you think of any time where your messaging backfired on you?

# ACTIVITY 2 (10 min)

## ELEVATOR PITCH

1. Break into groups
2. Assume you are trying to develop...
  1. Homeless shelter at suburban church
  2. Fourplex in single-family neighborhood
  3. 50 unit affordable multifamily project in gentrifying neighborhood
3. Complete **WORKSHEET 2** (page 10) in workbook
4. Share results and discuss

BREAK

# ACTIVITY 3 (15 min)

## TEST YOUR RE-FRAMING SKILLS

1. Break into groups
2. Complete **WORKSHEET 3** (page 11) in workbook
  1. Review common fears in first column
  2. Describe how you might go about responding to these fears *based on your new messaging knowledge*
3. Share results and discuss

## PART 3

Building Relationships and Action Plans

# GETTING TO “YES” IN MY BACKYARD



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# Relationship Building

# Changing Minds Through Relationship Building

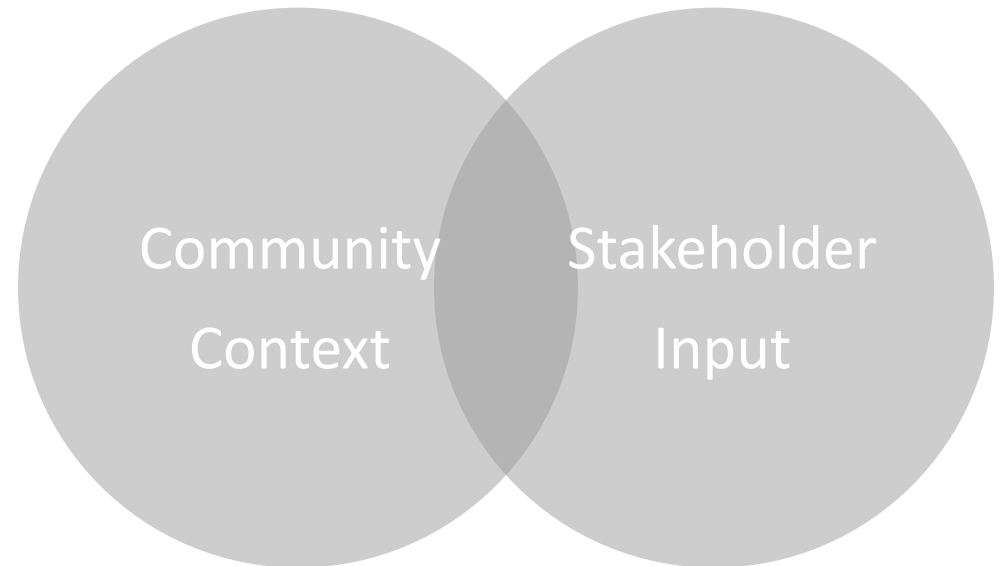
## KEY QUESTIONS **BEFORE** PROJECT:

1. Do we have a stated purpose and **community value**?
2. Why should this particular project go **here**?
3. Do we understand who is most and least **affected** by this project?
4. Do we understand their **core concerns**?

# Changing Minds Through Relationship Building

**MAINTAIN TRANSPARENCY** with a consistent communications strategy. Keep your promises and know from the outset:

1. **WHAT** you communicate
2. **WHO** the audience is





# Changing Minds Through Relationship Building

## PRIMARY STAKEHOLDERS



New Residents



Neighborhood Associations

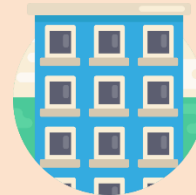


Neighbors

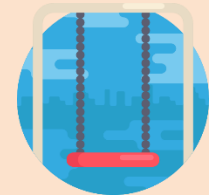


Local Government

## SECONDARY STAKEHOLDERS



Local Housing Authorities



Social/Children's Services



Schools, Health & Human Services



Law Enforcement

# Changing Minds Through Relationship Building

**BUILD GOOD NEIGHBOR RELATIONS** with  
community leaders by:

1. Recognizing potential **effects** of project/program on community
2. Proactively seeking **community input**
3. Only making **promises you can keep**
4. Working with a **community liaison** to build trust

# Changing Minds Through Relationship Building

## Correct Misinformation

Disseminate Project Materials

Use Graphics

Small Group Meetings

Person-to-Person Interactions

## Meet Emotional Needs

Proactively Engage with Community Leaders

Door-to-Door Canvassing

Keep Meetings Small and Intimate

Maintain Equal Exchange

## Focus on Mutual Priorities

Acknowledge and Respect Citizen Concerns

Bring in Moderate Stakeholders as Mediators

Demonstrate Commitment to Related Values

## Negotiate Conflicts of Interest

Compromise

Exchange Concessions

Counter-Balanced Benefits

Expand the Pool

Joint Decision Making

“Overcoming NIMBY Opposition,” *Public Sector Digest* (February 2010).

# Changing Minds Through Relationship Building

“Unless required by law or local government regulations, **avoid conducting public participation in the form of mass meetings**. The least appropriate communication mechanism is the large informational meeting format in which local government authorities and project sponsors opponents stand up at the podium and dispense information. Meanwhile, faceless opponents in the crowd vie with each other for the chance to shout the most hostile questions designed to trip up the presenters.”

“Overcoming NIMBY Opposition,” *Public Sector Digest* (February 2010).

# Changing Minds Through Relationship Building

## KEY QUESTIONS **AFTER** ENGAGEMENT:

1. Have we **communicated** fully, clearly, and consistently?
2. Have we tried to address **stakeholder concerns**?
3. Have we **kept our promises** and **brought value** to the stakeholders?

# Two More Considerations

## Who and Where

1. Who is the right Messenger to tell our Story...does it Change Depending on the Audience ?
2. What is the Most Conducive Venue for our Message...What is the Worst?

# Action Plan

# Implementing an Action Plan

## 1. **CREATE YOUR POSITION:**

Provide your organization and the community with a compelling message about who you are and why your project is valuable.





# Implementing an Action Plan

## 2. RESEARCH THE COMMUNITY NEEDS THOROUGHLY:

Develop a clear understanding of the context upon which your project is entering and why it is needed.



# Implementing an Action Plan

## 3. INCLUDE COMMUNITY LEADERS AND POTENTIAL NIMBYS:

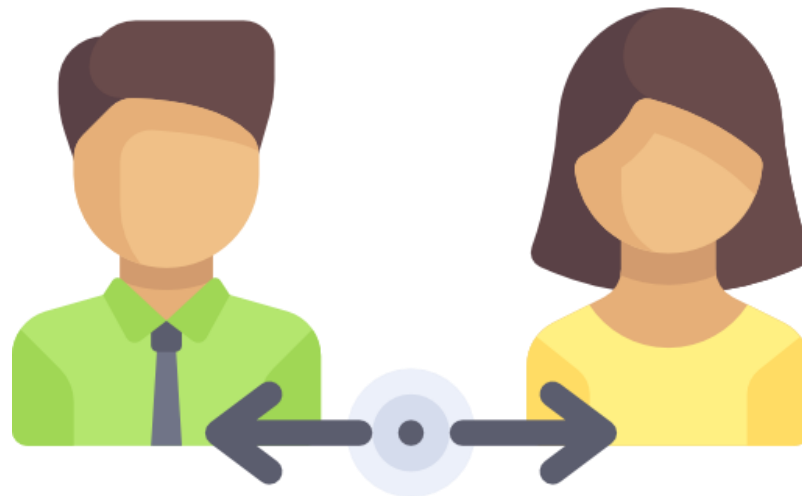
Gain their trust through transparency, honesty, and openness. Find a “community champion” who will advocate for your project.



# Implementing an Action Plan

## 4. CREATE LOCAL GOVERNMENT SUPPORT:

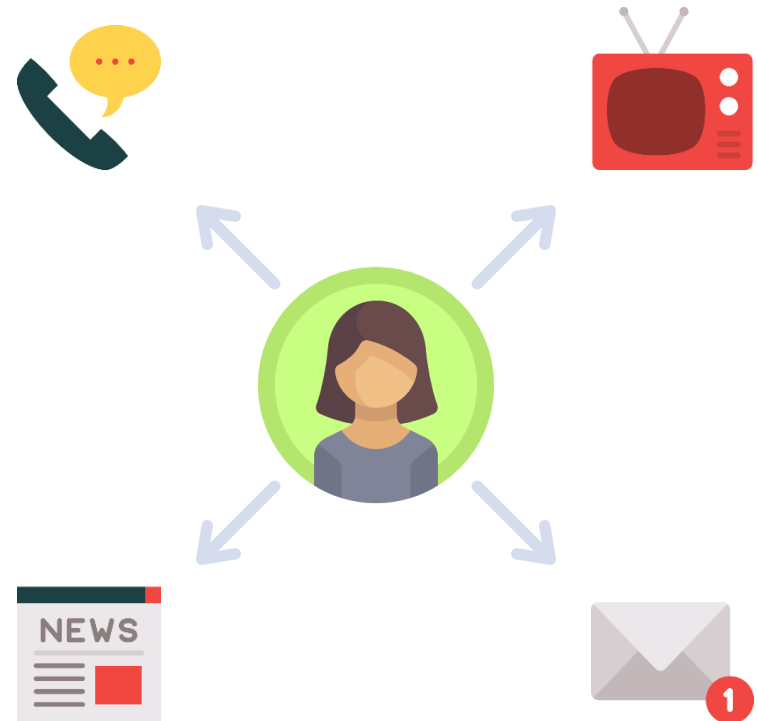
Develop working relationships with the local government departments involved with enabling the project to move forward.



# Implementing an Action Plan

## 5. ENGAGE WITH THE MEDIA:

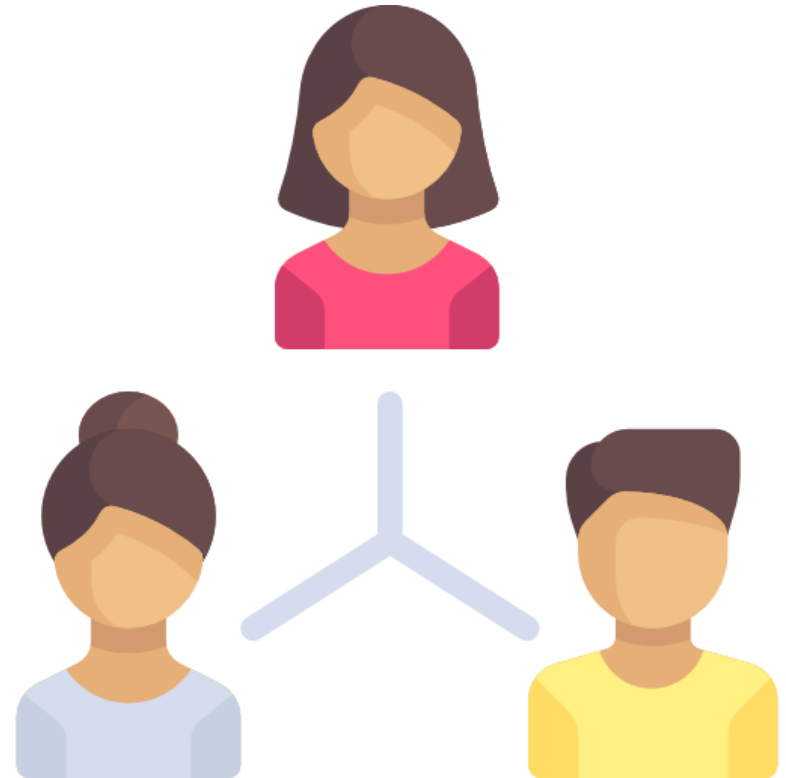
Avoid negative publicity by providing the press with clear goals and positive, proactive messaging.



# Implementing an Action Plan

## 6. COLLABORATE WITH EXISTING SUPPORTERS:

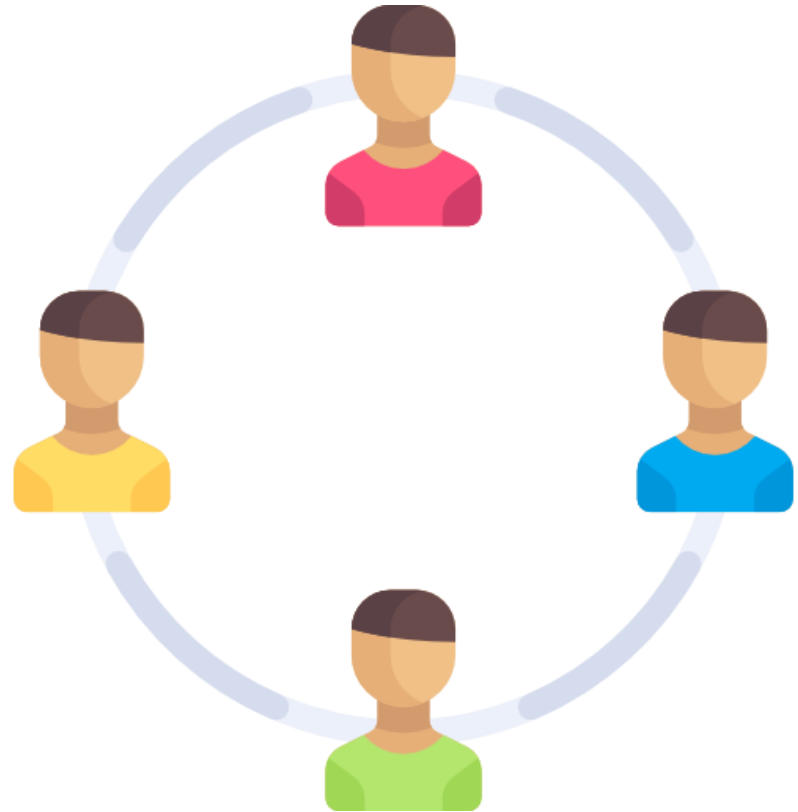
Draw upon existing supporters' excitement for the project to assist with its promotion.



# Implementing an Action Plan

## 7. HOST AN OPEN HOUSE OR COMMUNITY INPUT SESSION:

Consolidate support by making your development a community-driven improvement project.



# ACTIVITY 4 (20 min)

## CREATE AN ACTION PLAN

1. Break into groups
2. Assume you are trying to develop...
  1. Homeless shelter at suburban church
  2. Fourplex in single-family neighborhood
  3. 50 unit affordable multifamily project in gentrifying neighborhood
3. Complete **WORKSHEET 4** (page 14) in workbook
4. Share results and discuss

# Adhere to PRINCIPLES

1. Respect and understand **local context**
2. Be **transparent** and keep promises
3. Avoid **confrontational** dialogue



# Maintain MOMENTUM

## IF SUCCESSFUL:

1. Track **progress** and follow up with engaged stakeholders
2. Advertise accruing community **benefits**
3. Use successes and lessons for **next project**

# Questions and Wrap-Up

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